| Family Name | Buza |
|---|--|
| Given Name | Wiktor |
| Person ID | 1287096 |
| Title | Stakeholder Submission |
| Туре | Web |
| Family Name | Buza |
| Given Name | Wiktor |
| Person ID | 1287096 |
| Title | JPA 35: North of Mosley Common |
| Туре | Web |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | NA |
| Soundness - Effective? | NA |
| Compliance - Legally compliant? | NA |
| Compliance - In accordance with the Duty to Cooperate? | NA |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be | dangerous to walk by the road due to narrow pavements particularly in the |
| as precise as possible. | The area lacks green spaces and the estate would be built on the last green space available for walking in the area. |
| Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters | Rebuild road network in the area. New system is needed to deal with increase in traffic. Build safe pedestrian crossings. New school and child care facilities should be built. Estate should not be built without additional parks being built at the same time. |
| you have identified above. | |

| Family Name | Byrne |
|--|--|
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | Stakeholder Submission |
| Туре | Web |
| Include files | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | Our Vision |
| Туре | Web |
| Include files | PFE1287373_SOSSimister.pdf PFE1287373_SOSGeneral.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | the consultations have been designed in such a way that they are difficult to respond residents with limited I.T skills or digital access. Local councils have not properly put ensure a place for everyone plan is communicated to everyone. The plan should have by the residents for the residents to address our actual housing requirements over the The above demonstrates a clear lack of community involvement which goes against constitution and makes the preparation of this plan unsound. |
| | Legal Compliance -It is questionable whether PfE and the GMSF can effectively be treated as the same must be decided in court before "Places for Everyone" can proceed any further. It is transition between a spatial framework (GMSF) and a Joint Development plan (PfE) without a significant re-write. While the GMSF may have been established as legally cor with Regulation 18 of the Town and Country Planning regulations) and could therefore to final public consultation and submission under Regulation 19 (this current stage) Festablished. If there is any substantial difference in scope between the GMSF and Peassumed that Regulation 18 is Automatically satisfied for PfE. Para 1.23 states "The between GMSF 2020 and PfE 2021 are not insignificant in numerical terms, indeed a plan have seen some form of change." So, is "not insignificant" the same as "substated plan is not legal. This can only be established by a proper judicial review. So until prothe plan must be considered illegal and not put to Government. |

Soundness

- -The plan uses 2014 data to predict housing need and ignores the potential impact of Covid-19. Housing need must be re-assessed using the latest (2018) ONS population take into account the effect of Covid on work patterns.
- -There is little detail on how the required infrastructure will be paid for. The plan need to identify how all the infrastructure will be paid
- -There are no partners or industries identified for employment provision. Major partners provision should be identified.
- -There has been poor public consultation, a lack of accessible information and little s in generating awareness. Interest in the plan has mainly been generated by local propublic consultations should be repeated, providing clear, understandable information designed to encourage rather than discourage public input.
- -The site selection process has been opaque with no explanation as to why some sit sites" were excluded from the plan.
- https://mappinggm.org.uk/call-for-sites/#os_maps_outdoor/16/53.6380/-2.3228 The be repeated using National and GMCA guidelines for site selection. Meetings with publishould be held and minutes should be published. The rationale for the selection/rejectionshould be available including considered alternatives.
- -Several of the authorities involved have consistently failed to meet housing delivery target a plan must be deliverable. The plan relies on the cooperation of property developer indication of how delivery targets will be maintained. A strategy to guarantee housing must be provided. This cannot be left to any local authority that is currently behind on Clear delivery plans for infrastructure should be included.
- -PfE shows removal of greenbelt protection for some areas and creation of greenbelt is no proof of exceptional circumstances required in the National Planning Policy Franthis.
- -In addition to PfE each authority needs to come up with its own local plan. No details about when these plans will be available.
- -There are no details of how Duty to Cooperate will be achieved. Following their with will effectively become a neighbouring borough. However, it is not acceptable to limit boroughs to Stockport since each of the authorities in the plan is also neighbouring to outside of the plan e.g. Bury is neighbours with Rossendale, Bolton neighbours Blackb Wigan neighbours St Helens and Trafford neighbours Cheshire area.
- -A change in the methodology for Manchester City Council was resulted in a 35% up Manchester City Council area. The revised Local Housing Need methodology states the ist obe met within the district and not redistributed (see Places for Everyone Joint Codocumentation, 20th July 2021, author Paul Dennett, Page 7 section 2.2 (ii) https://democracy.greatermanchesterca.gov.uk/documents/s15613/PFE_JC_July2027 This represents a significant change between the previous spatial framework the Gre Spatial Framework and the current joint development plan Places for Everyone.

Redacted modification
- Please set out the
modification(s) you
consider necessary to
make this section of the
plan legally compliant
and sound, in respect
of any legal compliance
or soundness matters
you have identified
above.

This plan needs to go back to Regulation 18 of the Town and Country planning act a prepared with proper public engagement and consultation.

| Family Name | Byrne |
|-------------|--------------------------|
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | Our Strategic Objectives |

| Places for Everyone Representation 2021 | |
|--|---|
| Туре | Web |
| Include files | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |
| Our strategic objectives | 1. Meet our housing need |
| - Considering the information provided for | 2. Create neighbourhoods of choice |
| our strategic objectives, | 3. Ensure a thriving and productive economy in the districts involved |
| please tick which of | 4. Maximise the potential arising from our national and international assets |
| these objectives your written comment refers | 5. Reduce inequalities and improve prosperity |
| to: | 6. Promote the sustainable movement of people, goods and information |
| | 7. Ensure that districts involved are more resilient and carbon neutral |
| | 8. Improve the quality of our natural environment and access to green spaces |
| | 9. Ensure access to physical and social infrastructure |
| | 10. Promote the health and wellbeing of communities |
| Soundness - Positively prepared? | NA |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | NA |
| Soundness - Effective? | NA |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | Please take the time to read in full the supporting documents I have provided to you this plan fails on all the above points. |
| Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above. | Please take the time to read in full the supporting documents I have provided to you this plan fails on all the above points. |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | Our Spatial Strategy |
| Туре | Web |
| | |

| | Flaces for Everyone Representation 2021 |
|--|--|
| Include files | PFE1287373_SOSSimister.pdf PFE1287373_SOSGeneral.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | GMCA made the decision to move a poorly prepared plan forward to the publication s and Country planning Act even though major changes have been made to the plan sign of consultation. For example Stockport withdrew from what was the GMSF and Manch has had a 35% uplift applied to their housing targets to be met within that specific and the plan has changed significantly and therefore requires going back to proper consultation directly affected to comment further. |
| Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above. | As above the plan needs to go back to proper consultation with the residents of Great states and the plan needs to go back to proper consultation with the residents of Great states and the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to proper consultation with the residents of Great states are the plan needs to go back to go bac |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JP-Strat 7 North East Growth Corridor |
| Туре | Web |
| Include files | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the | No |

Duty to Cooperate?

| | Places for Everyone Representation 2021 |
|--|--|
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JPA 1.1 Heywood / Pilsworth (Northern Gateway) |
| Туре | Web |
| Include files | PFE1287373_SOSSimister.pdf PFE1287373_SOSGeneral.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JPA 1.2: Simister and Bowlee (Northern Gateway) |
| Туре | Web |
| Include files | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details | Legality Failure to comply with Statement of Community Involvement |
| of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | Bury Council have failed to comply with their Statement of Community Involvement Statement of Community Involvement (bury.gov.uk) at all stages of the creation of the plan. There we to residents of the initial call for sites and the amount spent on making residents award disproportionately small (100 as per the response to a Freedom of Information request to the effect it will have upon them. There has been a deliberate campaign of misinformisleading statements to promote and "sell" the Plan to residents, rather than a prestacts e.g., residents only being told of the plans for their specific ward, and not being |

facts e.g., residents only being told of the plans for their specific ward, and not being bigger picture across the borough, thus giving the impression that the impact is less has been an over reliance on residents finding things out for themselves on social me and thus a failure to engage with various groups due to over reliance on the use of s

technology. There has been no access to public internet, e.g., in libraries, during Covadversely and disproportionately affected older people and those from deprived backagainst the SCI 2.4 & 4.17. Countrywide, Covid restrictions are now lifted but restrict in place in Bury"s Statement of Community Involvement (SCI para 1.7). Consultation inaccessible in terms of language and terminology used and have been a deterrent to involved in the planning process as they have been wordy, long winded, and intrusive an irrelevant response rate.

National Planning Policy Framework greenbelt protection clauses

The purpose of the NPPF greenbelt protection is to prevent urban sprawl. Developin belt site will create an urban sprawl contrary to NPPF para 137 and para 138 a,b,c, a

This proposed allocation will result in the loss of approximately 74 hectares of Green of Green Belt currently performs strongly in relation to checking the unrestricted spraw areas and in preventing neighbouring towns from merging. The loss of this land from will therefore clearly result in harm which has not been justified. The case for exception to release this site for development has simply not been made given the lack of suita of reasonable alternatives.

To prove that exceptional circumstances to justify alteration to greenbelt boundaries requires evidence that all other reasonable options to meet identified need have bee (NPPF para 141). This must include maximising use of brownfield and underutilised site density.

Assessments

There has been a failure to conduct thorough and independent ecological assessment carried out have been done on behalf of developers and are therefore not independent flood risk and other surveys have been carried out by consultancies on behalf of and developers rather than entirely independent wildlife organisations or the Department of so must be considered potentially biased.

The Housing Need Assessment was carried out by Arc4, who were supposed to carry survey of housing need. However, they have a partnership with Greater Manchester Partnership, an organisation of housing associations, including Six Town Housing in assessment was therefore not impartial.

Climate change policy and carbon neutral policy

Simister and Bowlee currently have illegal air quality readings due to the motorways M66) surrounding the site. Bury Council have confirmed by email that they are not re Strategic Road Networks (motorways) and this is Highways England. However, the I a duty of care for all residents and should consider all intelligence particularly when it the health and wellbeing of local residents.

Highways England provided the readings through a freedom of information request a on the Strategic Road Networks around Simister and Bowlee in 2015/2016 were:

- 75% at illegal limit
- -15% at legal limit
- -10% not full year readings

With the introduction of a 1.2 million square metres of industrial and 1550 homes this increase already illegal levels of carbon emissions even further.

Point 17 Page 233 of the PfE states we will "incorporate appropriate noise and air que measures and high-quality landscaping along the M60 motorway corridors and local required within the allocation."

Highways England have already tried this through the Barrier erecting study and it fa and after results were provided and it was confirmed there was no reduction in pollu-

Up to date information

The PfE indicates in Para 1.63 point 2 that the most up to date information be used i so being the most recent Bury"s Housing Development Needs Assessment 2020 mu consideration: https://www.bury.gov.uk/index.aspx?articleid=15866

Soundness

Site Selection

The site selection process for Bury has been especially opaque. Little information has about why other more apparently suitable sites were rejected, or what alternatives we Bury Council admitted in a Freedom of Information response that site selection was despite of informal meetings with no list of attendees or minutes available. This site choice can be a sthe most appropriate when no reasonable alternatives appear to have been example options were ruled out too early or were not considered despite other areas having suppropriate criteria.

The Simister and Bowlee allocation only meets 4 out of 10 of the broad objectives w the PfE plan:

- Objective 1 Meet our housing need.
- Objective 3 Playing our part in ensuring a thriving and productive economy in all part Manchester.
- Objective 5 Reduce inequalities and improve prosperity.
- Objective 6 Promote the sustainable movement of people, goods, and information

These and other objectives could be satisfied by any number of sites in the area.

According to the Greater Manchester Green Belt assessment the Simister and Bowl strong or weak to moderate contribution to the purpose of the greenbelt in each of the

To check the unrestricted sprawl of large built-up areas - Strong

To prevent neighbouring towns from merging into one another - Strong

To assist in safeguarding the countryside from encroachment - Weak to moderate

Preserving the setting and special character of historic towns - Weak to moderate

However, it is believed the Simister and Bowlee site has been assessed incorrectly a contributions should be strong or strong to moderate. The definitions below have been GM Green Belt Assessment document:

- -To assist in safeguarding the countryside from encroachment
- oStrong The land parcel contains the characteristics of countryside, has no or very development, and is open.
- oModerate The land parcel contains the characteristics of countryside, has limited development, and is relatively open.
- -Preserving the setting and special character of historic towns
- oStrong The parcel plays a major role in the setting and or special character of histor of its physical extent and degree of visibility and/or its significant contribution to special characters.

oModerate - The parcel plays a moderate role in the setting of historic towns in term extent and degree of visibility and/or its contribution to special character.

Several character areas are included in this allocation, such as National Character Area Pennine Fringe, Simister, Slattocks and Heald Green, as well as Fringe Settled Valle Settled Farmlands. At paragraph 18.3, the Topic Paper describes the character of th undulating pasture and rough grassland, mature trees, hedgerows, woodland blocks farmsteads etc. These would all be destroyed if the development of this allocation we

The site can be seen from a number of longer vantage points, as well as in the immedia However, due to the scale, form, and nature of the proposed development, visual an adversely affected. The landscape mitigation proposals will not address these fundar

There are numerous key habitats on the site, including wetlands, woodland, grasslan all be damaged and could be lost as a result of this scheme. Additionally, the schem impact protected species, including great crested newts, as well as wider ecological have not been adequately considered in the plan. There is no consensus that biodive be achieved at this site, given the extent of loss of existing vegetation and greenspa

According to the Topic Paper at paragraph 191.0, there will be an attempt to achieve there is no guarantee that it will be delivered. This is contrary to current national plann could jeopardize the allocation. In addition to the impact of the development itself, the site area to major highways also raises concerns about air and noise pollution.

The lack of selection criteria met and the harm that will be caused by the release of the Bowlee greenbelt are evidence of the lack of justification for the selection of this site. In Council leader, David Jones, admitted in writing that sites had been selected due to and the ease of implementation of infrastructure, saying,

"The proposed strategy within the GMSF is to release a small number of large strategoreen Belt as these will provide the scale and massing of development that is needed viable delivery of the essential major infrastructure to support the development."

The majority of the site is located within flood zone 1 with existing watercourses with boundary and ponds which could pose a risk. Furthermore, given the anticipated scale and the large increase in hard surfacing, there is a serious risk that the site could resadjacent sites as well as localised floods due to increased surface water runoff.

Paragraph 12.2 of the Topic Paper supports these concerns and draws attention to pongroundwater flooding. Given the importance of ensuring that developments are post appropriate and safe areas, greater consideration of flood risk should be given the Plan process, prior to adoption, to ensure that the allocations are appropriate and Leaving these issues to the design stage is simply inappropriate as they fall to the process.

The viability of this site is noted to have been calculated with a 25% contribution tow housing in Bury and at 7.5% of GDV in Rochdale. However, because the PfE Plan d the conditions for delivering affordable housing throughout the Plan, it is uncertain w figures are based on correct and reasonable assumptions. The GMCA has determine viable, but there are a number of issues that must be addressed before the site can deliverable.

Infrastructure

The Topic Paper supporting this allocation states in paragraph 11.1 that extensive in investment, including a wide range of public transportation enhancements, is require implementation. This aims to prove that the site is unsustainable in its current state ar connected to an existing urban area or community. As a result, the site is deemed un allocation.

In paragraph 11.2, it is confirmed that this development will have a major influence on I and local road networks, both in isolation and in combination with other neighbouring impact on the Strategic Road Network (SRN) is expected to be focused at M60 Junction 19, while the impact on the Local Road Network (LRN) is projected to be cointersections on the A6045 Heywood Old Road. To facilitate and deliver this site, it is einvestment and improvements to the highway network will be required.

These works are of such a scale as to potentially render the scheme unviable. Furth construction will have a major negative impact on current inhabitants, not just due to roadworks during construction, but also due to traffic, increased idle vehicles, and lo once the development is completed.

Investment in public transport is unlikely to be adequate to alleviate these legitimate corwhen considering the cumulative consequences of all the anticipated growth in the s

Any development within the proposed allocation site would need to assess the requirem social infrastructure (education, healthcare etc). the impact of these contributions on the site also needs careful consideration to ensure that the allocation is in fact delivered.

To deliver this allocation there are requirements for investment in the transport network provision, school places, health, historic assets etc. All of which could well have a definite on the viability and delivery of the site

Housing delivery targets

Bury Council have consistently failed to meet housing delivery targets and are now in To be effective a plan must actually be deliverable. The plan relies heavily on the confirmed that it was "unlikely" that the proposed building rates for in Bury would be met as they were "unrealistic". So, the plan cannot be considered to fails the effectiveness test for Soundness.

Housing requirements

Government guidance is clear that standard housing methodology is just a starting p changed in exceptional circumstances \Box this has not been thoroughly explored. A la land in the area and in particular the economic shock caused by Brexit and Covid 19 considered.

There is insufficient confidence in the accuracy of the predictions in the current unce climate to justify Green Belt loss at the start of the plan. Greenbelt loss should only obrownfield has been exhausted. A review mechanism should be built in to only includater stage if proven necessary. PfE para1.42 states: "The majority of development be 2037 (the "plan period") will be on land within the urban area, most of which is brownfavours a brownfield first policy wherever possible as does National Policy. Bury Counce the public in Bury that they will implement a brownfield first policy. When questioned meeting on 9/9/21 the Leader of the Councillor Eammon O" Brien clarified this stater that for anything the council themselves build they would adopt a brownfield first polithat the council have no control over the actions of private developers. In reality they dimit the release of green belt sites in accordance with National Policy NPPF 134 par

Changes to greenbelt boundaries

As part of the overall plan Bury have modified green belt boundaries and allocations make it appear that less Greenbelt is being sacrificed. The loss of the Simister and Bow has been partially offset by creating extensive but unusable greenbelt in other areas exceptional circumstances. This is not in accordance with National Policy.

Redacted modification
- Please set out the
modification(s) you
consider necessary to
make this section of the
plan legally compliant
and sound, in respect
of any legal compliance
or soundness matters
you have identified
above.

Compliance - Legally

accordance with the Duty to Cooperate?

compliant?

Compliance - In

No

No

Removal of JPA 1.2 Simister and Bowlee from the plan

| you have identified above. | |
|--|---|
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JPA 7: Elton Reservoir Area |
| Туре | Web |
| Include files | PFE1287373_SOSSimister.pdf PFE1287373_SOSGeneral.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |

Redacted reasons Please give us details
of why you consider the
consultation point not
to be legally compliant,
is unsound or fails to
comply with the duty to
co-operate. Please be
as precise as possible.

- -The PfE indicates in Para 1.63 point 2 that the most up to date information be used so being the most recent Bury"s Housing Development Needs Assessment 2020 mu consideration: https://www.bury.gov.uk/index.aspx?articleid=15866
- -The site selection process for Bury has been especially opaque. Little information habout why other more apparently suitable sites were rejected, or what alternatives were Bury Council admitted in a Freedom of Information response that site selection was despected informal meetings with no list of attendees or minutes available. This site choice can as the most appropriate when no reasonable alternatives appear to have been exam Reservoir site does not meet the selection criteria laid down in the NPPF or the GMC https://www.bury.gov.uk/index.aspx?articleid=16330 Radcliffe the location of Elton Releast expensive housing in Bury but was selected in preference to sites in other areas housing is required.
- -Para 11.105 p 264 states: "The allocation [Elton Reservoir] is almost entirely surrou existing urban area" Filling this green belt site in will contribute to creating urban sproompliance with National Policy NPPF para 134 parts a,c and e.
- -Para 11.105 p 264 states: "Although the allocation has the capacity to deliver a total new homes, it is anticipated that around 1,900 of these will be delivered within the plane Nevertheless, it is considered necessary to release the site in full at this stage given the proposed development means that it will need to be supported by significant strate and this level of investment needs the certainty that the remaining development will come forward beyond the plan period". Such gross over release of greenbelt is entire National Guidelines, which regards greenbelt as a precious resource not to be square to identify the source of infrastructure funding, indeed shortfalls are expected see passite owners Peel are not specifically mentioned as being a contributor to the infrastructure Questions should be asked regarding the reasons for Bury Council offering up a huggreenbelt at Elton Reservoir that is not required during the plan period (and may nevinstead of retaining it in accordance with National Policy.
- -The Elton site apparently cost Peel □27M (as detailed in the site allocation topic page 260 hectares (□104K per hectare) as greenbelt. Allowing a conservative price uplift of for green belt conversion to development land, the land for the initial 1900 site becom □875M. Adding in the land for the totally unjustified additional housing beyond the plapprox. another □750 M. The implication being that unless Peel get the whole □1.32 they can"t offer any upfront funding for the infrastructure. Infrastructure that would not the development does not go ahead. Peel have indicated that they will possibly build will definitely split the site into lots to be developed by other developers so they (Pee contributions this way. It would be left to Bury to extract the funding from other as yet developers. Bury have a very poor reputation for obtaining developer contributions for and developers always try to wriggle out of any obligations. It seems Peel have dupe into ignoring National Policy and granting them a huge financial bonus with no commanything.
- -Site wildlife, flood risk and other surveys have been carried out by consultancies on be for by developers rather than entirely independent wildlife organisations or the Depa Environment so must be considered potentially biased. This is particularly important as there are currently problems with the reservoir wall which are being addressed by Rivers trust. These measures may be suitable for providing some protection to open fi suitable to protect homes from flooding if there is a breech? Such surveys should be ent of benefiter influence.
- -As part of the infrastructure a new secondary school for Radcliffe is mentioned. A new school for Radcliffe is already planned funded by the Government. The proposed ne even cater for existing Radcliffe pupil numbers. Since the proposed school is indicate already reserved for the free school we must assume PfE document refers to the school planned. Regeneration for Radcliffe the location of the Elton Reservoir development is as part of the infrastructure funding. A regeneration plan for Radcliffe is already in planave applied for Government levelling up funding and have stated that even if the approximate the regeneration will go ahead using existing Council money. Bury Countate tregeneration and the new school for Radcliffe are not dependent on PfE going a mention/implication that PfE will contribute to providing a new secondary school (unlesschool) and regeneration for Radcliffe must be removed from JPA-7.

-Bury Council have consistently failed to meet housing delivery targets and are now To be effective a plan must actually be deliverable. The plan relies heavily on the cooproperty developers. There is no indication of how they will be made to keep up with sanctions will apply if they don"t. At a Council meeting held on 9/9/21 the Leader of Eammon O"Brien confirmed that it was "unlikely" that the proposed building rates for a in Bury (as laid out in JPA7 Elton Reservoir Topic Paper PfE 2021, section 27.8 page met as they were "unrealistic". So the plan cannot be considered to be effective. So effectiveness test for Soundness.

-As part of the overall plan Bury have modified green belt boundaries and allocations to make it appear that less Greenbelt is being sacrificed. So the loss of the Elton Reserv has been partially offset by creating extensive greenbelt in other areas without justify circumstances. This is not in accordance with National Policy.

-PfE puts the majority of housing in the West of Bury (Elton Reservoir site) while locathe East side of Bury on the M66 Northern Gateway corridor completely the other side congested Bury. The proposed new link road will not help this problem as it links one to another.

-PfE para1.42 states: "The majority of development between 2021 and 2037 (the "pl be on land within the urban area, most of which is brownfield land" PfE favours a brow wherever possible as does National Policy. Bury Council have informed the public in will implement a brownfield first policy; however, they are going for immediate green JPA7 Elton Reservoir Topic Paper PfE 2021, section 27.9 page 52). When questione meeting on 9/9/21 the Leader of the Councillor Eammon O"Brien clarified this statem that for anything the council themselves build they would adopt a brownfield first polithat the council have no control over the actions of private developers, in reality they climit the release of green belt sites in accordance with National Policy NPPF 134 par

Redacted modification
- Please set out the
modification(s) you
consider necessary to
make this section of the
plan legally compliant
and sound, in respect
of any legal compliance
or soundness matters
you have identified
above.

Compliance - Legally

compliant?

No

Removal of JPA 7 allocation Elton Reservoir from the plan

| you have identified above. | |
|--|---|
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JPA 9: Walshaw |
| Туре | Web |
| | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |

Compliance - In accordance with the Duty to Cooperate?

No

Redacted reasons -Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

Failure to comply with Statement of Community Involvement

Bury Council have failed to comply with their Statement of Community Involvement Statement Community Involvement (bury.gov.uk) at all stages of the creation of the plan. There w to residents of the initial call for sites and the amount spent on making residents awa disproportionately small (\$\square\$100 as per the response to a Freedom of Information reque to the effect it will have upon them. There has been a deliberate campaign of misinfo misleading statements to promote and "sell" the Plan to residents, rather than a pres facts eg residents only being told of the plans for their specific ward, and not being in bigger picture across the borough, thus giving the impression that the impact is less has been an over reliance on residents finding things out for themselves on social me and thus a failure to engage with various groups due to over reliance on the use of s technology. There has been no access to public internet, eg in libraries, during Covid. The and disproportionately affected older people and those from deprived backgrounds. the SCI 2.4 & 4.17. Countrywide, Covid restrictions are now lifted but restrictions still in Bury"s Statement of Community Involvement (SCI para 1.7). Consultations have b in terms of language and terminology used and have been a deterrent to becoming i planning process as they have been wordy, long winded and intrusive, thus producir response rate.

National Planning Policy Framework greenbelt protection clauses

The purpose of the NPPF greenbelt protection is to prevent urban sprawl. Para 11.1 PfE states of the Walshaw allocation,

"This is an extensive area of land $\Box\Box$ set entirely within the existing urban area. The bounded by the urban areas of Tottington to the north, Woolfold and Elton to the eas the south and Walshaw to the west."

Filling in this green belt site will create an urban sprawl contrary to NPPF para 137 ar and e.

There has been no evidence of the existence of exceptional circumstances to justify the greenbelt boundaries to allow building on the Walshaw allocation as is required by 140. Housing need is not an exceptional circumstance to justify the release of greenby guidance states that housing need is not a target but merely a starting point and figures upwards or downwards according to local circumstances, eg lack of brownfield, econor Covid-19).

To prove that exceptional circumstances to justify alteration to greenbelt boundaries requires evidence that all other reasonable options to meet identified need have bee (NPPF para 141). This must include maximising use of brownfield and underutilised sites density.

Assessments

There has been a failure to conduct thorough and independent ecological assessmen carried out have been done on behalf of developers and are therefore not independent flood risk and other surveys have been carried out by consultancies on behalf of and developers rather than entirely independent wildlife organisations or the Department of so must be considered potentially biased.

The Housing Need Assessment was carried out by Arc4, who were supposed to carry survey of housing need. However, they have a partnership with Greater Manchester Partnership, an organisation of housing associations, including Six Town Housing in assessment was therefore not impartial.

Climate change policy and carbon neutral policy

Places for Everyone proposes employment sites on the other side of the borough from the M66 Northern Gateway Corridor, necessitating travel by car as no direct public tracks or is proposed, thus increasing carbon emissions. Local transport hubs in Bury are from Walshaw by a car journey or an expensive, unreliable and infrequent bus service,

carbon emissions. The proposed new link road at Walshaw will do nothing to alleviat the roads, simply transferring the problem from one place to another.

Up to date information

The PfE indicates in Para 1.63 point 2 that the most up to date information be used i so being the most recent Bury"s Housing Development Needs Assessment 2020 mu consideration: https://www.bury.gov.uk/index.aspx?articleid=15866

Soundness

Site Selection

The site selection process for Bury has been especially opaque. Little information has about why other more apparently suitable sites were rejected, or what alternatives we Bury Council admitted in a Freedom of Information response that site selection was desorted informal meetings with no list of attendees or minutes available. This site choice can be most appropriate when no reasonable alternatives appear to have been example options were ruled out too early or were not considered despite other areas having can access or being situated nearer to employment sites.

In addition, the Walshaw site performs poorly against site selection criteria and strongly a assessment criteria. Therefore the inclusion of the Walshaw site cannot be justified:

-The Walshaw site only met one of the criteria for site selection, namely the most generiteria, Criteria 7, land that would deliver significant local benefits by addressing a man (Site Allocation Topic Paper JPA 9 Walshaw pg 8, para 5.4). The only major local proping Walshaw is the extra traffic that will be created by the proposed 1250 new houses houses, there is not a major problem and the infrastructure proposed would not be nessentially a cyclical argument and not a specific justification for the inclusion of the

NB In the Site Selection Background Paper, Criteria 7 is missing from the table of site at pg 18.

- -The Walshaw allocation only meets 3 out of 10 of the broad objectives within Section plan (Site Allocation Topic Paper JPA 9 Walshaw pg 8, para 5.7):
- Objective 1 Meet our housing need;
- Objective 5 Reduce inequalities and improve prosperity;
- Objective 6 Promote the sustainable movement of people, goods and information
 Again, these objectives could be satisfied by any number of sites in the area.
- -The Walshaw site makes a strong or moderate to strong contribution to the purpose in each of the areas of the Greater Manchester Greenbelt Assessment 2016 (Site Al Paper JPA 9 Walshaw, pages 27 28, para 15.3):

To check the unrestricted sprawl of large built up areas Moderate-Strong

To prevent neighbouring towns from merging into one another Strong

To assist in safeguarding the countryside from encroachment Moderate-Strong

Preserving the setting and special character of historic towns Moderate-Strong

-Site Allocation Topic Paper JPA 9 Walshaw at page 29 para 15.8 refers to The Gree Assessment, 2020 which concluded that the Walshaw allocation makes a moderate checking the sprawl of Greater Manchester and safeguarding the countryside from a The allocation also makes a relatively limited contribution to maintaining the separat Tottington which are already merged to a significant degree. Release of the allocation cause moderate harm to Green Belt purposes.

The lack of selection criteria met and the harm that will be caused by the release of a greenbelt are evidence of the lack of justification for the selection of this site. In fact, ar leader, David Jones, admitted in writing that sites had been selected due to their she ease of implementation of infrastructure, saying,

"the proposed strategy within the GMSF is to release a small number of large strateg Green Belt as these will provide the scale and massing of development that is needed viable delivery of the essential major infrastructure to support the development."

The needs of the Walshaw community have been overlooked in favour of mass urbar this particular site rather than sites on the outskirts nearer motorway access, transport employment sites. There is too much emphasis on economic growth at the expense physical health of residents with the benefits of the greenbelt being underestimated.

Infrastructure

The only way in which the funding levels required for infrastructure could be achieved a 5% increase in the price of the properties on the site: Site Allocation Topic Paper- pg 44, 45 and 46. Realistically, this makes the infrastructure for the site undeliverable

"The Three Dragons Viability Appraisal of the allocation has been run using the base showed the allocation would likely require public support to proceed.

The Three Dragons report shows that without a contribution to strategic transport co produces a positive residual value both for the main and the sensitivity test. However, in house prices of less than 5% would be required to accommodate the full strategic identified.

26.3 With a small increase in values compared to the base model, the sensitivity tes that the allocation would be able to support all policy costs including 25% affordable infrastructure required to support the development, including the strategic transport cost is considered appropriate for this location as it is in a popular residential area and is c Walshaw and the areas to the west of Bury where house prices are typically higher to fithe town."

There is no guarantee that higher house prices would be achieved. This also suggest of some infrastructure will not be contemporaneous with the building of houses and forthcoming once funds have been raised. This is supported at Site Allocation Topic Walshaw pg 46 para 27.2 which states that,

"The phasing strategy will be developed through on-going discussions with key staken to infrastructure delivery. The estimated phasing and delivery trajectory will evolve as allocation are developed further."

The plan for infrastructure is therefore unsound as it is undeliverable and thus the sit Insufficient and vague infrastructure for Walshaw has been proposed, with no source specified. Bury have a very poor reputation for obtaining developer contributions for it developers always try to wriggle out of any obligations. We are told by the Council that are no longer ringfenced so there is no guarantee that promised infrastructure will be

-Healthcare

There is no specific proposal for additional healthcare facilities. Site Allocation Topic Walshaw at page 43, para 25.1 states that,

"Further work will be required to determine whether there is additional capacity within healthcare facilities to meet the increased demands arising from the prospective occudevelopment."

-Education

Whilst there is a plan for an extra primary school in Walshaw, there is no feasible plan with the increased number of secondary school age pupils. Site Allocation Topic Paper at page 43, para 24.1 states that,

"The Walshaw allocation is expected to yield approximately 263 primary age pupils an age pupils. Current forecasts show both primary and secondary schools in the area therefore all additional demand created would require additional school places."

"Cumulative secondary age demand pressures will need to be considered more stra 24.2)

It is proposed that secondary places will merely be funded from "financial contributions secondary school provision" to meet the needs generated by the development (PfE, not acceptable and will only provide a short term solution. The Elton High School in voversubscribed by 175 places in 2021 and the furthest distance offered from the school of a mile Distribution of places in Bury secondary schools for September 2021. It that the Walshaw site will yield an additional 175 secondary age pupils, a more permanant additional secondary school in the locality as well as the proposed secondary school.

needs to be found for them in the immediate area and for the additional primary age area as they move through the education system.

-Transport

"The most significant role which PfE will play in this respect is to locate development sustainable locations which reduce the need for car travel, for example by maximising densities around transport hubs." IWhat are Places for Everyone's proposals for the Bury Council

Walshaw is not situated near to motorway junctions or to transport or employment huresidents to travel across Bury to access them. The only improvement to public transproposed is "a potential upgrade of existing bus services or a new bus service" (PfE public transport route to employment hubs is proposed.

The proposed new road link will not ease traffic and will potentially create further cor the Transport Locality Assessments GMSF 2020, the map at page B9, figure 3 show will start from a mini roundabout on a narrow residential road, cross a busy main road Lowercroft Road at Dow Lane where the road is steep and very narrow (barely wide cars to pass safely). The road will be sending traffic to all of the same pinch points the Irwell. It will exacerbate congestion on local roads, which are already highly congest has been taken of the additional traffic which will be produced at the Andrews housing site just down the road from the Walshaw allocation.

Housing delivery targets

Bury Council have consistently failed to meet housing delivery targets and are now in To be effective a plan must actually be deliverable. The plan relies heavily on the comproperty developers. There is no indication of how they will be made to keep up with sanctions will apply if they don't. At a Council meeting held on 9/9/21 the Leader of Eammon O'' Brien confirmed that it was "unlikely" that the proposed building rates for in Bury (as laid out in JPA9 Walshaw Topic Paper PfE 2021, section 27.4 page 46) with they were "unrealistic". So the plan cannot be considered to be effective and fails the test for Soundness.

Housing requirements

Government guidance is clear that standard housing methodology is just a starting p changed in exceptional circumstances - this has not been thoroughly explored. A lact land in the area and in particular the economic shock caused by Brexit and Covid 19 taken into account.

There is insufficient confidence in the accuracy of the predictions in the current uncer climate to justify Green Belt loss at the start of the plan. Greenbelt loss should only obsorved brownfield has been exhausted. A review mechanism should be built in to only include later stage if proven necessary. PfE para 1.42 states: "The majority of development be 2037 (the "plan period") will be on land within the urban area, most of which is brown favours a brownfield first policy wherever possible as does National Policy. Bury Counted the public in Bury that they will implement a brownfield first policy. When questioned meeting on 9/9/21 the Leader of the Councillor Eammon O" Brien clarified this states that for anything the council themselves build they would adopt a brownfield first polithat the council have no control over the actions of private developers. In reality they climit the release of green belt sites in accordance with National Policy NPPF 134 par

Changes to greenbelt boundaries

As part of the overall plan Bury have modified green belt boundaries and allocations make it appear that less Greenbelt is being sacrificed. The loss of the Walshaw site been partially offset by creating extensive but unusable greenbelt in other areas with exceptional circumstances. This is not in accordance with National Policy.

Redacted modification
- Please set out the
modification(s) you
consider necessary to
make this section of the
plan legally compliant
and sound, in respect

Removal of JPA 9 Walshaw from the plan

| of any legal compliance or soundness matters you have identified above. | |
|--|--|
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JP-D1 Infrastructure Implementation |
| Туре | Web |
| Include files | PFE1287373_SOSSimister.pdf PFE1287373_SOSGeneral.pdf |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | Due to the size of the greenbelt sites allocated within the plan it is highly unlikely that to can be provided in good time to bring these sites forward within the plan period. This plan undeliverable within the plan period hence making it unsound. |
| Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above. | Smaller sites should be considered that would come forward faster like brownfield sit have substantial infrastructure provided close by. |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | JP-D2 Developer Contributions |
| Туре | Web |
| Include files | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |

| | Places for Everyone Representation 2021 |
|--|--|
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | It is very well documented that once a site is approved for development it can be revidate with a viability assessment. Local councils have very little control after a site has for houses and it is common practice for a developer to change the number of home density, type and number that are classed as affordable. In some extreme cases a devinflated development costs and no section 106 payments will come forward. |
| Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above. | Local council authorities need to enter into more housing partnership projects and do they own instead of selling it and losing control. Salford Council has now created it's building company that will deliver affordable homes on land they own and other counsuit. |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | Bury - Green Belt Additions |
| Туре | Web |
| Include files | PFE1287373_SOSSimister.pdf PFE1287373_SOSGeneral.pdf |
| GBA Bury - Tick which | Bury GBA03 Pigs Lea Brook 1 |
| Green Belt addition/s | Bury GBA04 North of Nuttall Park |
| within this District your response relates to - then respond to the questions below | Bury GBA05 Pigs Lea Brook 2 |
| | Bury GBA06 Hollins Brook |
| | Bury GBA07 Off New Road, Radcliffe |
| | Bury GBA08 Hollins Brow |
| | Bury GBA09 Hollybank Street, Radcliffe |
| | Bury GBA10 Crow Lumb Wood |
| | Bury GBA11 Nuttall West, Ramsbottom |
| | Bury GBA12 Woolfold, Bury |
| | Bury GBA13 Nuttall East, Ramsbottom |
| | 1 |

Bury GBA14 Chesham, Bury

| | Places for Everyone Representation 2021 |
|--|---|
| | Bury GBA15 Broad Hey Wood North |
| | Bury GBA16 Lower Hinds |
| Soundness - Positively prepared? | Unsound |
| Soundness - Justified? | Unsound |
| Soundness - Consistent with national policy? | Unsound |
| Soundness - Effective? | Unsound |
| Compliance - Legally compliant? | No |
| Compliance - In accordance with the Duty to Cooperate? | No |
| Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible. | Net greenbelt additions have been nothing but a play on numbers to promote the plat more greenspace. A lot of the new greenbelt additions are currently not viable for but simply an exercise to take away the protection of greenbelt from useable open greens them elsewhere in the borough to give the impression that the overall net greenbelt is less. |
| Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above. | Leave the greenbelt boundaries unchanged and present the true loss of greenbelt la proposals. |
| Family Name | Byrne |
| Given Name | Trevor |
| Person ID | 1287373 |
| Title | Supporting Evidence |
| Туре | Web |
| Include files | PFE1287373_SOSGeneral.pdf PFE1287373_SOSSimister.pdf |
| Redacted comment on supporting documents - Please give details of why you consider any of the evidence not to be legally compliant, is | Legal Compliance -It is questionable whether PfE and the GMSF can effectively be treated as the same must be decided in court before 'Places for Everyone' can proceed any further. It is a transition between a spatial framework (GMSF) and a Joint Development plan (PfE) without a significant re-write. While the GMSF may have been established as legally corwith Regulation 18 of the Town and Country Planning regulations) and could therefore |

-It is questionable whether PfE and the GMSF can effectively be treated as the same must be decided in court before 'Places for Everyone' can proceed any further. It is a transition between a spatial framework (GMSF) and a Joint Development plan (PfE) without a significant re-write. While the GMSF may have been established as legally corwith Regulation 18 of the Town and Country Planning regulations) and could therefore to final public consultation and submission under Regulation 19 (this current stage) Festablished. If there is any substantial difference in scope between the GMSF and Passumed that Regulation 18 is Automatically satisfied for PfE. Para 1.23 states 'The between GMSF 2020 and PfE 2021 are not insignificant in numerical terms, indeed a plan have seen some form of change.' So, is 'not insignificant' the same as 'substantia'

unsound or fails to

comply with the duty to

co-operate. Please be

as precise as possible.

is not legal. This can only be established by a proper judicial review. So until proven plan must be considered illegal and not put to Government.

Soundness

Soundness

- -The plan uses 2014 data to predict housing need and ignores the potential impact of Covid-19. Housing need must be re-assessed using the latest (2018) ONS population take into account the effect of Covid on work patterns.
- -There is little detail on how the required infrastructure will be paid for. The plan need to identify how all the infrastructure will be paid
- -There are no partners or industries identified for employment provision. Major partners provision should be identified.
- -There has been poor public consultation, a lack of accessible information and little sin generating awareness. Interest in the plan has mainly been generated by local propublic consultations should be repeated, providing clear, understandable information designed to encourage rather than discourage public input.
- -The site selection process has been opaque with no explanation as to why some sit sites' were excluded from the plan.
- https://mappinggm.org.uk/call-for-sites/#os_maps_outdoor/16/53.6380/-2.3228 The be repeated using National and GMCA guidelines for site selection. Meetings with publishould be held and minutes should be published. The rationale for the selection/rejectionshould be available including considered alternatives.
- -Several of the authorities involved have consistently failed to meet housing delivery tar a plan must be deliverable. The plan relies on the cooperation of property developer indication of how delivery targets will be maintained. A strategy to guarantee housing must be provided. This cannot be left to any local authority that is currently behind on Clear delivery plans for infrastructure should be included.
- -PfE shows removal of greenbelt protection for some areas and creation of greenbelt is no proof of exceptional circumstances required in the National Planning Policy Fra this.
- -In addition to PfE each authority needs to come up with its own local plan. No details about when these plans will be available.
- -There are no details of how Duty to Cooperate will be achieved. Following their with will effectively become a neighbouring borough. However, it is not acceptable to limit boroughs to Stockport since each of the authorities in the plan is also neighbouring to outside of the plan e.g. Bury is neighbours with Rossendale, Bolton neighbours Blackb Wigan neighbours St Helens and Trafford neighbours Cheshire area.
- -A change in the methodology for Manchester City Council was resulted in a 35% up Manchester City Council area. The revised Local Housing Need methodology states the state of the met within the district and not redistributed (see Places for Everyone Joint C documentation, 20th July 2021, author Paul Dennett, Page 7 section 2.2 (ii) https://democracy.greatermanchesterca.gov.uk/documents/s15613/PFE_JC_July2027. This represents a significant change between the previous spatial framework the Great Council was resulted in a 35% up Manchester City City City City City City Cit

Spatial Framework and the current joint development plan Places for Everyone.